

Dialogue Analysis Using a Text Mining Approach: Case Study of Hirono Town

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Abstract

This case study examined public participation regarding reconstruction of the disaster-affected areas in the Fukushima Prefecture of Japan following the Great East Japan Earthquake in March 2011. The study aimed at (i) identifying the topics discussed and shared by the residents, and (ii) revealing the contribution of the media to ensuring information transparency in the regional planning process. We applied text mining—in particular, correspondence analysis—to (a) the text data from dialogue sessions with local residents and (b) newspaper articles that appeared in a nation-wide newspaper in order to identify the similarities and differences between the topics discussed by session participants and those that appeared in newspaper articles. It turned out that the newspaper articles did not adequately address some important topics discussed in the dialogues. This implies that the coverage by the mass media has much room for improvement in the transparency of the information it provides and supporting the development and implementation of administrative agendas involving citizens and municipalities.

Keywords: text mining, correspondence analysis, information transparency, Fukushima

1. Introduction

After the Great East Japan Earthquake of 2011, the municipal governments of the impacted areas started promoting the reconstruction of the disaster-affected areas. Promoting the reconstruction through communication among the citizens and through a subsequent learning process was regarded as very important so that each individual resident could participate proactively in the planning process, which would lead to the revitalization of regional communities (MEXT, 2011).

In the participatory planning process for consensus building and decision-making, local government officers organized small group discussions (workshops) with residents, not only to understand their views but also to create appropriate alternatives by listening to them. Two of the most important aspects of this process are how to aggregate participants' opinions and how to adopt them to make relevant plans. However, in this case, the contents of the discussions were not necessarily used and applied effectively to policy formulation. In addition, the concerns and information discussed by the participants in the workshops were not adequately shared with other residents who had not participated. Thus, a system should be established to appropriately reflect the opinions of the residents and integrate them into the planning to ensure "process transparency." Process transparency implies that decision making process itself and the opinion and behavior of any participating organization or individual are visible for all the stakeholders. Additionally, it is discussed that not only "process transparency" but also "information transparency" is important for decision-making process. It required keeping information transparency between political decision maker and local residents.

This study intended to identify the topics discussed and shared by the residents in the workshops and, using text mining methodology, to reveal the contribution of the media to ensuring information transparency in the regional planning process for recovery from the disaster.

The remainder of the paper is organized as follows. Section 2 describes information transparency and the role of the media. Section 3 discusses the methodology of the study. Section 4 analyzes the results, and section 5 concludes the paper.

2. Information Transparency and the Role of the Media

The disaster-affected regions in Japan's Fukushima Prefecture are now experiencing challenges that did not exist before. Such challenges include, inter alia, fragmentation and disbanding of communities, particularly in the generation raising children, which are caused by the long-standing evacuation and "health-related anxieties"; the need for revitalizing agriculture; reputational damage; and an overwhelming number of workers who reside temporarily to the population (Hirono town, 2016). Because regional collaboration across a wide area is required for future town planning, it is desirable to share regional reconstruction stages and tasks widely. In addition, a system with a mechanism to appropriately identify the opinions of the residents and integrate these into the planning should be established to ensure "process transparency" during the reconstruction of the disaster-affected areas (Hirono town,

2016).

“Information transparency” among political decision makers, local government officers and residents is also important for the reconstruction process from the disaster. Sharing correct information enhances smooth communication and decision-making. The media is expected to play an important role in attaining such information transparency at the residents’ level. In the field of political science, it has been discussed that newspaper articles may reflect a community’s recognition of issues (Brains & Wattenberg, 1969; Prince, 1989). However, the following study has identified some of the problems with media reporting. Mannarinia and Roccato (2011) analyzed the uses of the term NIMBY (“not in my back yard”) in the major Italian newspapers, and showed that there were multiple and diverse descriptions about NIMBY conflicts based on different ideas and principles.

This study was designed to identify the topics discussed and shared by the residents, and reveal the contribution of the media in ensuring information transparency in the regional planning process. A text mining approach was employed as the research methodology.

3. Methodology

3.1 Data

The source of residents’ opinions was dialogue data from the international forum, “Thinking from disaster affected areas and Hirono.” This forum was held in the town of Hirono from September 14–20, 2015, where the affected residents and the international participants discussed the issues together (Hirono town, 2016). During the forum, 15 international experts from the United States, Europe, Asia, and Africa gave keynote speeches and attended the keynote sessions, which involved active and diverse discussions from global perspectives.

The source of media representations of these same issues and opinions was newspaper articles. We collected articles from the past five years (March 11, 2011 to December 31, 2015) from the *Asahi Shimbun*, a national Japanese language newspaper.

3.2 Text Mining Approach

Text mining has been applied to dialogue data to reveal the topics of discussion and the changes of topics through time. For example, Jeong et al. (2007, 2008) proposed a methodology to investigate objectively the level of discourse similarity and interest dissonance among participants in public debates, by using discourse analysis based on corpus semantics. Chosokabe et al. (2012) proposed a methodology based on text mining for conducting quantitative analysis of workshop discussions. They also evaluated the priority to adapt opinions from the social context perspective, such as using newspaper articles (Chosokabe et al., 2016).

This study conducted three types of analyses—session-based, newspaper-based, and session-and-newspaper based. Whereas the session-based analysis shows the kinds of keywords the participants used in the sessions to express their concerns and to describe their situations, the newspaper-based analysis shows the kinds of keywords journalists used in newspaper articles to report the reconstruction situation. The session-and-newspaper based

analysis reveals the differences between the topics discussed by the participants and those reported by the journalists.

3.3 Correspondence Analysis

We applied correspondence analysis to the text data of dialogue sessions and newspaper articles to clarify the similarities and differences between the topics discussed by participants and those that appeared in newspaper articles. Correspondence analysis is a multivariate analysis technique for exploring cross-tabular data by converting such tables into graphical displays called “maps,” and related numerical statistics (Greenacre & Blasius, 1994). This analysis reveals the structure of a complex data matrix without losing essential information (Clausen, 1998). In other words, it maps the associations between rows and columns in a frequency table, graphically, as points in a space of few dimensions (Clausen, 1998).

The following steps were taken for correspondence analysis in this study:

- (i) To apply morphological analysis to the text data and extract only nouns from it.
- (ii) To count the nouns in each discussion session or each newspaper article and make a cross-tabulation table. Low-frequency nouns, i.e., those used less than four times in total, are not analyzed.
- (iii) To extract the top 100 nouns for correspondence analysis based on relative frequency in total.
- (iv) To apply correspondence analysis to the frequency table. The row header represents each noun and the column header represents each discussion or each newspaper article. It shows how many times nouns are used in each discussion session or each newspaper article.

We used KH Coder in steps (i) and (ii). KH Coder is the software for content analysis and text mining (Higuchi, 2001).

Applying correspondence analysis to a cross-tabulation table consisting of multiple categories—in our case, nouns and sessions or nouns and newspaper articles—provides a two-dimensional solution for each category. In step (iv), the score in two dimensions was calculated and mapped first for 100 words and sessions and then separately for 100 words and newspaper articles. This revealed the relationships between nouns used frequently by participants in the sessions to express their concerns and situations, and those nouns that appeared in newspaper articles reporting on the situations of the residents in the disaster-affected areas.

4. Results

4.1 Data Collection

4.1.1 Discussion Data

A total of 15 dialogue sessions were held at the international forum at Hirono, six of which were used for this analysis. Transcripts of the six sessions were made from recordings of the discussion. In session A, 17 junior town officers, one from each municipality in Futaba

district, discussed the further strengthening of cooperation among their towns. In sessions B, C, and D, the participants had small group discussions under the topics of “education,” “medicine, health, and social welfare,” and “industry,” respectively. In sessions E and F, the panelists and the audience exchanged opinions on the topics of “the safety of Hirono” and “the role of journalists at the disaster,” respectively. Table 1 shows the description of the sessions from which the dialogue data was drawn. We analyzed all utterances of participants in each session, except for the facilitators.

Table 1. Details of six sessions at the Hirono International Forum in 2015

ID	A	B	C	D	E	F
Themes	Junior town officer	Education	Health and welfare	Industry	Safety and security	Role of journalists
Date	Sept. 15	Sept. 16	Sept. 16	Sept. 16	Sept. 17	Sept. 18
Time (min.)	85	71	69	72	139	159
Speakers	17	7	6	8	7	7
Nouns	2843	962	891	790	2448	2279

Note. “Themes” refers to the theme for discussion in each session. “Date” is the date of the discussion session. “Time” is the total discussion time in each session. “Speakers” refers to the number of different speakers; this includes participants who spoke and excludes facilitators. “Nouns” is the total number of nouns used in each session.

4.1.2 Newspaper Articles

To collect the text data from newspaper articles, we used Kikuzo II Visual, one of Japan’s largest online databases of newspaper articles. *Asahi Shimbun*, a national Japanese newspaper, provides this database. All articles that appeared in *Asahi Shimbun* between March 11, 2011 and December 31, 2015 were eligible; those that included the keywords “Hirono” and “reconstruction” were extracted for analysis. Table 2 shows the description of the newspaper data.

Table 2. Details of newspaper articles that reported about Hirono town (Mar. 11, 2011–Dec. 31, 2015)

ID	I	II	III	IV	V
Year	2011	2012	2013	2014	2015
Articles	57	74	70	45	80
Characters	143130	125976	67217	60348	93241
Nouns	16699	15150	9977	7897	11031

Note. “Year” is the publication year of newspaper articles. “Articles” is the number of newspaper articles in each publication year. “Characters” is the total number of characters of newspaper articles in each publication year. “Nouns” is the total number of nouns used in the newspaper articles in each publication year.

4.2 Session-Based Analysis

Following the above-mentioned steps, we first analyzed the data from the sessions. The 100 nouns used most frequently in the sessions were determined. These nouns are shown in Table 3. Correspondence analysis was applied to these nouns for each session. The result of this session-based analysis is shown in Figure 1. The plotted numbers from 1 through 100 represent the nouns, and letters A through F represent the sessions. The contribution rates were 28.75% for dimension 1 and 22.25% for dimension 2. It means that the first dimension explains 28.75 % of the data, whereas the second dimension explains 22.25 % of it.

Table 3. Top 100 nouns in Japanese for session-based analysis

ID	Nouns	ID	Nouns	ID	Nouns	ID	Nouns
1	<i>Hirono</i>	26	repatriation	51	high school	76	meaning
2	earthquake disaster	27	part	52	family	77	opinion
3	evacuation	28	activity	53	education	78	work
4	<i>Futaba</i>	29	<i>Namie</i>	54	state	79	transfer of schools
5	<i>Fukushima</i>	30	<i>Tomioka</i>	55	support	80	favor
6	school	31	teacher	56	whole country	81	<i>Soma</i>
7	situation	32	lifting	57	town hall	82	locale
8	saying	33	information	58	reporter	83	responding
9	child	34	one	59	compensation	84	town
10	life	35	staff	60	facility	85	nuclear power
11	myself	36	industry	61	project	86	housing
12	resident	37	together	62	question	87	Tsunami
13	<i>Iwaki</i>	38	relationship	63	retail selling	88	innovation
14	reconstruction	39	everyone	64	advanced age	89	plan
15	locality	40	<i>Tokyo</i>	65	supermarket	90	damage
16	job	41	local governments	66	public administration	91	radioactivity
17	local area	42	healthcare	67	impression	92	basic
18	cooperation	43	interview	68	reporting	93	vision
19	workers	44	decontamination	69	discussion	94	article
20	<i>Naraha</i>	45	region	70	individual	95	birthplace
21	everybody	46	environment	71	community	96	<i>Kawauchi</i>
22	previous	47	town people	72	student	97	handling
23	nuclear power plant	48	municipality	73	talking	98	agenda
24	<i>Okuma</i>	49	place	74	nursing care	99	thoughts
25	accident	50	actual state	75	operation	100	Oneself

Note. These words are the top 100 nouns in Japanese based on relative frequency in total. Each word has a frequency for each session. We applied correspondence analysis to the cross-tabulation table of these words. Italicized words show the names of towns.

In Figure 1, session B was plotted far from the other sessions, indicating that the nouns used

by the participants in session B were different from those used in the other sessions. In addition, the nouns used in session F were unique as compared to those used in the other sessions.

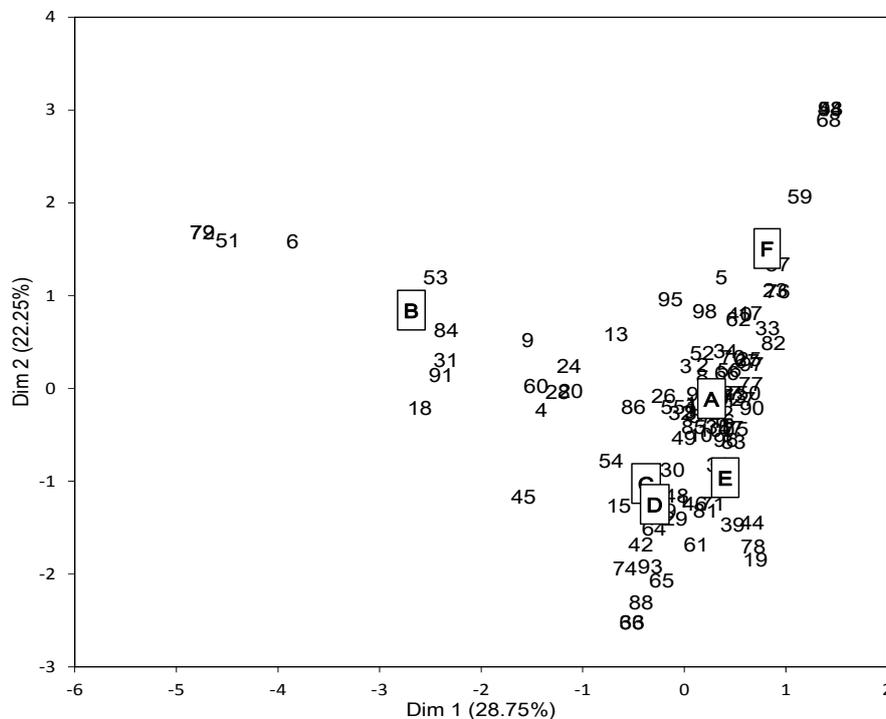


Figure 1. Result of the correspondence analysis of each session

Note. The numbers from 1 through 100 represent the nouns, and letters A through F represent the sessions.

The plotting of nouns close to the sessions and far from the origin reveals that these nouns were specifically mentioned by the participants in each session. Examples of the nouns used in each session are as follows (see also Figure 1 and Table 3):

- Session B (Education): “student” (No. 72), “transfer of schools” (No. 79), “high school” (No. 51), “school” (No. 6), “education” (No. 53), “town” (No. 84), “teacher” (No. 31), “radioactivity” (No. 91), and “cooperation” (No. 18). These nouns suggest the key issue for the residents under the topic of education related to “transfer of schools after the nuclear accident,” reflecting that many students had to transfer from their school to another.
- Session D (Industry): “industry” (No. 36), “retail selling” (No. 63), “innovation” (No. 88), “vision” (No. 93), and “supermarket” (No. 65). These nouns suggest the key issue for residents under the topic of industry was related to “local retail shops in the disaster-affected area.”
- Session E (Safety and security): “workers” (No. 19), “work” (No. 78), “everyone” (No. 39), and “decontamination” (No. 44). These nouns suggest the key issues for residents under the topic of safety and security related to “workers at nuclear power plants and workers for decontamination.”
- Session F (Journalist): “reporting” (No. 68), “interview” (No. 43), “reporter” (No. 58),

“article” (No. 94), and “compensation” (No. 59). These nouns suggest the topic related to “interview and reporting about compensation.”

4.3 Newspaper-Based Analysis

Table 4 shows the 100 nouns used most frequently in newspaper articles as identified in the newspaper-based analysis. We counted nouns for each session in the previous analysis, whereas we counted the nouns of newspaper articles by publication year in this analysis. We applied correspondence analysis to the cross-tabulation table of these nouns. The result of the newspaper-based analysis is shown in Figure 2. The contribution rates were 46.91% for dimension 1 and 30.36% for dimension 2. Roman numerals I to V represent the publication year of the newspaper article.

In Figure 2, articles from years 2011 (I) through 2015 (V) were plotted by dividing the x-axis into right and left sides; I and II (during 2011–2012), and III, IV, and V (during 2013–2015). The examples of the nouns used in newspaper articles each year are as follows (see also Figure 2):

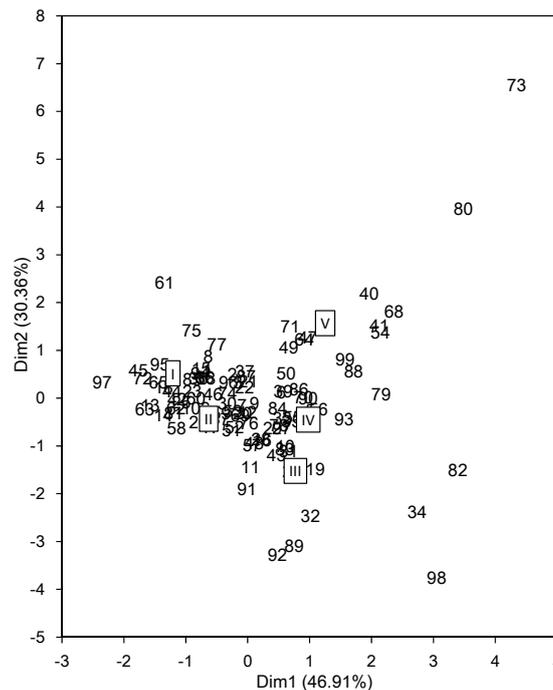


Figure 2. Result of correspondence analysis of each newspaper article

Note. The numbers from 1 through 100 represent the nouns, and Roman numerals I through V represent the publication year of newspaper articles.

Table 4. Top 100 nouns of newspaper-based analysis

ID	Nouns	ID	Nouns	ID	Nouns	ID	Nouns
1	evacuation	26	plan	51	rehabilitation	76	TEPCO
2	<i>Fukushima</i>	27	staff	52	radiation	77	myself
3	nuclear power plant	28	municipality	53	<i>Tomioka</i>	78	maintenance
4	reconstruction	29	local area	54	high school	79	junior high school
5	<i>Hirono</i>	30	prefecture	55	Tokyo Electric Power Co.	80	future
6	accident	31	<i>Naraha</i>	56	construction	81	months
7	resident	32	town	57	<i>Kawauchi</i>	82	open a school
8	housing	33	school	58	city center	83	compensation
9	earthquake disaster	34	education	59	place	84	situation
10	<i>Futaba</i>	35	town people	60	<i>Iwate</i>	85	provision
11	decontamination	36	disaster-affected	61	election	86	<i>Tokyo</i>
12	<i>Iwaki</i>	37	lifting	62	preparation	87	agenda
13	zone	38	damage	63	south	88	workers
14	temporary	39	project	64	great earthquake	89	conference
15	life	40	investigation	65	town hall	90	work
16	facility	41	operation	66	family	91	consideration
17	restart	42	job	67	district	92	set
18	Tsunami	43	<i>Okuma</i>	68	student	93	revitalization
19	repatriation	44	<i>Miyagi</i>	69	responding	94	rebuilding
20	child	45	house	70	Japan	95	<i>Koriyama</i>
21	locality	46	<i>Namie</i>	71	handling	96	effect
22	support	47	schedule	72	company	97	radioactivity
23	local governments	48	amount of radiation	73	remains	98	consistent
24	mayor	49	disaster	74	government	99	reactor decommissioning
25	<i>Soma</i>	50	disaster area	75	population	100	business

Note. These words are the top 100 nouns based on the relative frequency in total. Each noun has a frequency for each newspaper article. We applied correspondence analysis to the cross-tabulation table of these nouns. The italicized words show the names of places.

- I (in 2011): “election” (No. 61), “population” (No. 75), “Koriyama” (No. 95), “town hall” (No. 65), “house” (No. 45), “company” (No. 72), and “radioactivity” (No. 97). These nouns suggest the topics addressed most frequently in newspaper articles in 2011 related to “town situation after nuclear accident.”
- II (in 2012): “city center” (No. 58), “plan” (No. 26), “restart” (No. 17), “district” (No.67) and “radiation” (No. 52). These nouns suggest the topics addressed most frequently in newspaper articles in 2012 related to “plan for restarting district in city center after radiation accident.”
- III (in 2013): “repatriation” (No. 19), “town” (No. 32), “conference” (No. 89), “set” (No. 92), “decontamination” (No. 11), and “consideration” (No. 91). These nouns indicate the topics addressed most frequently in newspaper articles in 2013 related to “consideration of issues concerning the nuclear accident.”

- IV (in 2014): “open a school” (No. 82), “education” (No. 34), “consistent” (No. 98), and “revitalization” (No.93). These nouns indicate the topics addressed most frequently in newspaper articles in 2014 related to “revitalization of school education.”
- V (in 2015): “remains” (No. 73), “future” (No. 80), “investigation” (No. 40), “student” (No. 68), “operation” (No. 41), and “high school” (No. 54). These nouns indicate the topics addressed most frequently in newspaper articles in 2015 related to “investigation of remains” and, as in 2014, “new high school in Hirono.”

4.4 Session- and Newspaper-Based Analysis

Table 5 shows the 100 nouns most frequently used in both the sessions and the newspaper articles as identified in the session-and-newspaper based analysis. Each noun has a frequency for each session and for each newspaper article. We applied correspondence analysis to the cross-tabulation table of these nouns. The result of the session-and-newspaper based analysis is shown in Figure 3. The contribution rates were 28.04% for dimension 1 and 16.64% for dimension 2.

In Figure 3, Roman numerals I through V (years of publication) were plotted close together, whereas letters A through F (sessions) were plotted far from each other. This indicates a huge difference among the contents of the discussions in each session, and little difference among the contents of newspaper articles in the five years.

In sessions A and C, there were probably topics of discussion in common with those found in newspapers because both sessions were plotted close to the newspaper articles. There were also some common nouns among session C and the articles in groups III, IV, and V, such as “school” (No. 11), “high school” (No. 45), “student” (No. 68), “education” (No. 38), “advanced age” (No. 91), and “nursing care” (No. 83). Issues related to the topics of “school education” and “healthcare for the elderly” were probably reported in newspapers.

On the other hand, sessions D, E, and F were plotted far from the newspaper articles, indicating the presence of few nouns common to sessions D and E and the newspaper articles. The issues identified by residents in sessions D and E were “local retail shops in the disaster-affected area” and “workers at nuclear power plants.” This result indicates a possibility that these two issues were not adequately reported in the newspaper articles.

Table 5. Top 100 nouns of session- and newspaper-based analysis

ID	Nouns	ID	Nouns	ID	Nouns	ID	Nouns
1	evacuation	26	local governments	51	part	76	region
2	<i>Hirono</i>	27	cooperation	52	town	77	mayor
3	<i>Fukushima</i>	28	staff	53	information	78	opinion
4	earthquake disaster	29	facility	54	relationship	79	disaster-affected
5	reconstruction	30	<i>Namie</i>	55	together	80	handling
6	nuclear power plant	31	lifting	56	town hall	81	reporter
7	<i>Futaba</i>	32	support	57	industry	82	investigation
8	resident	33	<i>Tomioka</i>	58	operation	83	nursing care
9	life	34	zone	59	damage	84	<i>Miyagi</i>
10	child	35	everybody	60	prefecture	85	Tokyo Electric Power Co.
11	school	36	town people	61	teacher	86	population
12	<i>Iwaki</i>	37	municipality	62	one	87	radioactivity
13	situation	38	education	63	environment	88	<i>Japan</i>
14	accident	39	Tsunami	64	healthcare	89	agenda
15	saying	40	activity	65	compensation	90	disaster
16	locality	41	previous	66	whole of country	91	advanced age
17	myself	42	temporary	67	interview	92	amount of radiation
18	local area	43	<i>Soma</i>	68	student	93	company
19	job	44	restart	69	everyone	94	radiation
20	decontamination	45	high school	70	actual state	95	public administration
21	<i>Naraha</i>	46	place	71	responding	96	supermarket
22	repatriation	47	project	72	<i>Kawauchi</i>	97	question
23	housing	48	<i>Tokyo</i>	73	work	98	south
24	workers	49	plan	74	disaster area	99	explanation
25	<i>Okuma</i>	50	family	75	state	100	thoughts

Note. These words are the top 100 nouns based on the relative frequency in total. Each noun has a frequency for each session and for each newspaper article. We applied correspondence analysis to the cross-tabulation table of these nouns. The italicized words show the names of places.

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